

#### NORTH SYDNEY LOCAL PLANNING PANEL

#### PLANNING PROPOSALS

# RECOMMENDATIONS OF THE NORTH SYDNEY LOCAL PLANNING PANEL MEETING HELD IN THE COUNCIL CHAMBERS, NORTH SYDNEY, ON WEDNESDAY 31 MAY 2023, AT 12.00PM.

#### PRESENT

**Chair:** Jan Murrell in the Chair

#### **Panel Members:**

Gary Shiels, Panel Member Lloyd Graham, Panel Member Virginia Waller, Community Representative

**Staff:** Neal McCarry, Team Leader Policy

#### Administrative Support

Miranda Shoppee, Team Meeting Administrator (Minutes)

#### 1. Minutes of Previous Meeting

The Minutes of the NSLPP Meeting of Wednesday, 19 April 2023 were confirmed following that meeting.

#### 2. Declarations of Interest

Nil

#### **Business Items**

The North Sydney Local Planning Panel is a NSW Government mandated Local Planning Panel exercising the functions of North Sydney Council, as the Consent Authority, under Section 4.8(2) of the Environmental Planning and Assessment Act, 1979 as amended in relation to development applications, and acts pursuant to a Direction of the Minister for Planning issued under Section 9.1 of the Act, dated 23 February 2018 in relation to Planning Proposals.

The Panel has considered the following Business Items and resolves to recommend each matter as described within these minutes.

#### PLANNING PROPOSAL ITEM 1

PP No:	9/22			
ADDRESS:	7-25 Falcon Street, Crows Nest			
PROPOSAL:	<ul> <li>To amend North Sydney Local Environmental Plan 2013 as follows:-</li> <li>amend the maximum building height from 10m to 21m;</li> <li>amend the height of buildings map to extend "Area 2", clause 4.3A <ul> <li>to allow an exceedance of the height limit for the purposes of lift overruns and provision of access to roof top facilities.</li> </ul> </li> </ul>			
<b>REPORT BY NAME:</b>	Neal McCarry, Acting Manager Strategic Planner			
APPLICANT:	HDC Planning (on behalf of 21 Falcon Pty Ltd)			

## Written Submissions: 0

#### **Registered to Speak:**

Submitters	Applicant/Representatives					
Nil	Lauren Honey – Drew Dickson Architects					
	Harry Vakili - Applicant (observing only)					
	Reza Vakili – Applicant (observing only)					
	Polina Pavlenko – Applicant's PA (observing only)					
	Gilbert Blandin de Chalain - Town Planner (observing only)					

## Background

The Panel members have undertaken independent site inspections prior to the meeting. The Panel has also has the benefit of the assessment report and submissions from the Applicant's consultants.

#### **Panel Recommendation**

The Panel generally endorses the assessment report of the Planning Proposal and recommends to the Council that the Planning Proposal proceed to Gateway, subject to the following amendments that will require further information to be submitted by the Applicant.

With respect to the height, and having regard to the topography of the site, the Panel recommends a maximum height of 22 metres. At street level it is important that the topography of the site is respected in the built form. The requirement for up to 3 metres additional height, including lift overrun, is only supported to the extent that all roof top elements over the maximum height are centralised and not visible from the public domain.

In terms of strategic planning the Panel considers that the uplift of the development potential for the site for increased height warrants a greater contribution to the community than the draft planning agreement suggests. In this regard, it is recommended that Council seek a Voluntary Planning Agreement that requires a minimum of 10% of the additional residential Gross Floor Area of the uplift to be dedicated in perpetuity as affordable housing. This would make a long-term contribution to the community and as such the Panel considers the suggested monetary contribution of \$156,500 could be set aside as the affordable housing component will provide a much greater benefit to the community long term.

The location of the subject site is one that warrants higher density given the public infrastructure investment, however at the same time, the opportunity for affordable housing in this location with the uplift is the appropriate outcome.

With respect to 'site specific merit' the concept plan currently presents as a building with excessive bulk without detailed consideration of urban design excellence for this corner site. In this regard further concept drawings are required to guide future development, and this includes a reduction in the height of the podium by one storey with a setback as per the tower element. The Panel also concurs with the assessment report that the basement commercial area would have limited amenity and access, and is more suitable for storage, plant and equipment. Further consideration also needs to be given to the architectural presentation and the use of materials and finishes.

As such a site specific DCP should be exhibited with the Planning Proposal that further considers appropriate guidelines to address all the above matters.

The Panel's unanimous recommendation to the Council is to support the Planning Proposal progressing to Gateway subject to amendments, in particular, the need for the dedication of an affordable housing component.

Voting was as follows:

Panel Member	Yes	No	Community Representative	Yes	No
Jan Murrell	Y		Virginia Waller	Y	
Gary Shiels	Y				
Lloyd Graham	Y				

#### PLANNING PROPOSAL ITEM 2

PP No:	6/21				
ADDRESS:	McLaren Street, North Sydney				
PROPOSAL:	<ul> <li>To amend North Sydney Local Environmental Plan (NSLEP) 2013 as follows:</li> <li>amend the maximum building height from RL 110m to part RL 107m and part RL 156m (8 and 24 storeys respectively);</li> <li>apply a maximum Floor Space Ratio of 5.3:1; and</li> <li>amend the minimum non-residential FSR from 0.5:1 to 1:1.</li> </ul> The Planning Proposal is accompanied by an offer to enter into a				
	Voluntary Planning Agreement (VPA) with Council to deliver a childcare facility and a pedestrian through-site link.				
REPORT BY NAME:	Neal McCarry, Acting Manager Strategic Planning				
APPLICANT:	Sydney Metro Authority				

## Written Submissions: 12

# **Registered to Speak**

Submitters	Applicant/Representative
Nil	Sean Kaufman, Sydney Metro – Senior Manager, Urban Planning – Applicant
	Eric Gotla, Sydney Metro – Land Development Analyst, Property – Applicant
	Clare Swan, Ethos Urban – Planning Consultant (observing only)
	Karen Armstrong, Ethos Urban – Planning Consultant
	Juliet Wittenoom Louw, Ethos Urban- planning Consultant
	Lee Collins , GHD Woodhead – Architect Consultant
	Shaun Ho, GHD Woodhead – Architect Consultant

#### Background

The Panel members have undertaken independent site inspections prior to the meeting. The Panel also has the benefit of the assessment report, the written submissions from the community in July 2021, and the presentations made to the Panel on behalf of the Applicant including its consultants.

#### Panel Recommendation

The Panel notes the strategic importance of the subject site, immediately adjacent to the Victoria Cross Metro Station (North Portal), where higher density is appropriate for a transitoriented development (TOD).

However, the Panel has concerns that no dedication of affordable housing is proposed with the significant uplift in the planning proposal.

The Panel recognizes that there is a need to ensure higher densities on sites that benefit from public investment in infrastructure. But notwithstanding this are also the unique circumstances of this site being surplus to government needs. This provides the ultimate opportunity for a 'whole of government approach' to deliver a minimum of 10% to 20%, of the residential GFA of the whole project to be dedicated in perpetuity as affordable housing.

As such, the Panel recommends to the Council that the Planning Proposal be DEFERRED to allow the government/applicant (Sydney Metro Authority) the opportunity to consider the merit of providing affordable housing for this TOD site.

Notwithstanding the above fundamental issue, the Panel considers there are site specific matters that would also benefit from further analysis. For example, the inherent constraint of this elongated site may require further consideration of the massing and design before prescribing a floor space ratio. As such it is recommended a development control plan be prepared simultaneously, and then exhibited with the Planning Proposal, to assist in guiding the controls, to inform a better design outcome including the massing of buildings and articulation of the building envelopes.

The Panel is cognisant of the fact that the Applicant has invested considerable time in the concept design for the Planning Proposal. However, the Panel considers that this unique opportunity for the matters raised to be addressed are vitally important given the confluence of surplus government land and the current housing affordability issues.

While it is recognized there is a need to strategically rezone sites for the development pipeline. This must be considered in the context that currently in the LGA the status of planning proposals gazetted have the capacity for approximately 900 additional dwelling/apartments, and for planning proposals on exhibition, or nearing finalization, there is further potential capacity for 500 new dwelling/apartments. The Panel also recognizes there are a number of variables at play in the rate of uptake. Nonetheless, the additional time required to finalize this PP if

deferred is warranted. By deferring the PP this provides the opportunity for this TOD site to deliver a component of affordable housing in perpetuity on surplus government land.

The circumstances here could provide an exemplary holistic approach to planning and development and should be embraced. The long term benefits to the community are exponential.

Accordingly, the Panel recommends to the Council that the matter be DEFERRED to allow the Applicant the opportunity to explore the issues raised above that are of significant strategic, and secondly site-specific importance.

Voting was as follows:

Panel Member	Yes	No	<b>Community Representative</b>	Yes	No
Jan Murrell	Y		Virginia Waller	Y	
Gary Shiels	Y				
Lloyd Graham	Y				

The meeting concluded at 1pm.

The Panel Determination session commenced at 1.48pm. The Panel Determination session concluded at 3.00pm

Endorsed by Jan Murrell Chair North Sydney Local Planning Panel **31 May 2023**